

## Message Text

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PAGE 01 STATE 185819  
ORIGIN IO-14

INFO OCT-01 AF-10 ARA-14 EA-09 EUR-12 NEA-10 CIAE-00  
COME-00 EB-08 INR-07 LAB-04 NSAE-00 SIL-01 SIG-02  
DODE-00 PM-05 H-02 L-03 NSC-05 PA-02 PRS-01  
SP-02 SS-15 NSCE-00 SSO-00 USIE-00 INRE-00 ISO-00  
/127 R

DRAFTED BY IO/LAB:APALMER:SC

APPROVED BY IO:GADALLEY

-----016106 061903Z /45

O 061834Z YUG 77

FM SECSTATE WASHDC

TO USMISSION GENEVA IMMEDIATE

INFO AMEMBASSY BERN IMMEDIATE

AMEMBASSY BONN IMMEDIATE

AMEMBASSY BRUSSELS IMMEDIATE

AMEMBASSY CANBERRA IMMEDIATE

AMEMBASSY COPENHAGEN IMMEDIATE

AMEMBASSY DUBLIN IMMEDIATE

AMEMBASSY KINGSTON IMMEDIATE

AMEMBASSY LONDON IMMEDIATE

AMCONSUL MELBOURNE IMMEDIATE

AMEMBASSY OSLO IMMEDIATE

AMEMBASSY OTTAWA IMMEDIATE

AMEMBASSY PARIS IMMEDIATE

USLO PEKING IMMEDIATE

AMEMBASSY ROME IMMEDIATE

AMEMBASSY STOCKHOLM IMMEDIATE

AMEMBASSY THE HAGUE IMMEDIATE

AMEMBASSY TOKYO IMMEDIATE

USMISSION USUN NEW YORK IMMEDIATE

AMEMBASSY VIENNA IMMEDIATE

AMEMBASSY WELLINGTON IMMEDIATE

UNCLAS STATE 185819

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KINGSTON FOR AMBASSADOR YOUNG

E.O. 11652:N/A

TAGS: ILO, PLAB

SUBJECT: UAW PRESIDENT'S LETTER TO PRESIDENT CARTER ON  
THE ILO

FOLLOWING IS TEXT OF JULY 28 LETTER FROM UAW PRESIDENT  
DOUGLAS A. FRASER TO PRESIDENT CARTER. UAW RELEASED  
TEXT TO PRESS AUGUST 3. BEGIN TEXT.

DEAR MR. PRESIDENT:

I HAVE FOLLOWED CLOSELY FOR SEVERAL YEARS THE DEBATE  
OVER THE CONTINUED PARTICIPATION OF THE UNITED STATES  
IN THE INTERNATIONAL LABOR ORGANIZATION (ILO).  
BECAUSE YOU WILL SOON BE MAKING A DECISION ON THIS  
CRUCIAL ISSUE, I WOULD LIKE TO MAKE YOU AWARE OF MY  
POSITION.

LIKE MANY OTHER AMERICAN TRADE UNIONS, THE UAW HAS  
BEEN PROUD THAT THE ILO WAS CREATED, IN LARGE PART,  
AT THE URGING OF THE LABOR MOVEMENT. IT WAS AND IS  
A UNIQUE TRIPARTITE WORLD ORGANIZATION IN WHICH  
WORKERS HAVE AN EQUAL VOICE WITH GOVERNMENT AND  
MANAGEMENT. ALTHOUGH WE LIVE TODAY IN A MUCH DIFFERENT  
WORLD THAN EXISTED IN 1919 WHEN THE ILO'S CHARTER WAS

ESTABLISHED, ITS GOAL OF PROMOTING THE WELL-BEING OF  
WORKING PEOPLE THROUGHOUT THE WORLD REMAINS VALID  
TODAY.

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AS PRESIDENT OF THE UNITED STATES, YOU HAVE MADE IT  
CLEAR THAT HUMAN RIGHTS IS A CORNERSTONE OF OUR  
NATION'S FOREIGN POLICY. I BELIEVE THAT THE ILO  
HAS A SIGNIFICANT ROLE TO PLAY IN THE STRUGGLE OF  
WORKERS FOR HUMAN RIGHTS ACROSS THE WORLD. IF THE  
UNITED STATES WITHDRAWS FROM THE ONE INTERNATIONAL  
AGENCY WHICH HAS PLAYED SUCH A CENTRAL ROLE IN  
PROMOTING HUMAN RIGHTS FOR WORKERS, OUR HOPE OF  
IMPROVING THE LIVES OF MANY WILL GREATLY DIMINISH.

I HAVE BEEN DISTRESSED BY THE INCREASED DRIFT TOWARD  
UNCONSTRUCTIVE POLITICIZATION OF THE ILO AND SHARE  
THE BELIEF OF MANY TRADE UNIONISTS THAT ITS GREATEST  
CONTRIBUTION MUST BE IN PROVIDING TECHNICAL AND DEVELOP-  
MENTAL ASSISTANCE TO WORKING PEOPLE PARTICULARLY IN  
DEVELOPING NATIONS. THE ILO CANNOT AND SHOULD NOT  
BE THE FORUM FOR RESOLVING BROAD, COMPLEX FOREIGN  
POLICY ISSUES CONFRONTING MEMBER STATES. IF THE  
ILO IS TO ACHIEVE ITS OBJECTIVES, IT WILL BE  
ESSENTIAL THAT NON-COMMUNIST INDUSTRIAL NATIONS

AND THIRD WORLD COUNTRIES SUPPORT EFFORTS TO LIMIT THE TREND TOWARD PURELY POLITICALLY MOTIVATED RESOLUTIONS.

MY HOPE IS THAT THE U.S. WILL REMAIN AN ACTIVE PARTICIPANT IN THE ILO AND WILL PRESS VIGOROUSLY WITHIN THAT FORUM FOR THE HUMAN RIGHTS PRINCIPLES YOU HAVE SO ARTICULATELY PRESENTED AS PRESIDENT. IT IS NOT CLEAR TO ME THAT OUR GOALS CAN, IN ANY WAY, BE FURTHERED BY WITHDRAWAL. IN FACT, WITHDRAWAL WILL PROVIDE THOSE WITH WHOM WE STRONGLY DISAGREE AN UNOBSTRUCTED PATH DOWN WHICH THEY WILL CARRY THEIR EFFORT TO EXPAND THEIR INFLUENCE, PARTICULARLY IN DEVELOPING COUNTRIES. IN ADDITION, I BELIEVE WITHDRAWAL WILL HARM MANY MEMBER NATIONS WHICH HAVE

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SUPPORTED OUR POSITIONS, BOTH ON SPECIFIC AND GENERAL ILO ISSUES.

THE UAW HAS ALWAYS BEEN A FRIEND OF ISRAEL, A NATION WITH A STRONG, DEMOCRATIC TRADE UNION MOVEMENT. WE HAVE DEPLORED THE CONDEMNATION BY THE ILO OF ISRAEL WITHOUT EVEN AN EFFORT TO IMPARTIALLY INVESTIGATE THE CHARGES AS REQUIRED UNDER ESTABLISHED ILO PROCEDURES. YET NEITHER THAT DEVELOPMENT NOR THE SEATING OF PALESTINE LIBERATION ORGANIZATION OBSERVERS RESULTED

IN A DECISION BY ISRAEL TO WITHDRAW. NOR HAVE ANY OTHER WESTERN DEMOCRACIES WHICH SHARED THE U.S. POSITION ON THESE AND OTHER ILO ISSUES CHOSEN TO WITHDRAW.

IN ADDITION, I AM CONCERNED THAT U.S. WITHDRAWAL FROM THE ILO COULD CREATE PRE-CONDITIONS FOR THE UNRAVELLING OF OUR INVOLVEMENT IN OTHER INTERNATIONAL FORUMS THAT CAN AND SHOULD MOVE US CLOSER TO THE GOAL OF WORLD PEACE. THAT GOAL CAN BEST BE ACHIEVED BY IMPROVING AND STRENGTHENING THESE FORUMS RATHER THAN ABANDONING THEM TO COUNTRIES WITH WHICH WE DISAGREE.

I HOPE YOU SHARE MY BELIEF THAT THE CONCESSIONS WHICH WE SEEK IN ORDER TO HAVE THE ILO PROPERLY LIVE UP TO ITS PROMISE CAN BEST BE ACHIEVED FROM WITHIN THE ORGANIZATION. I WOULD BE HAPPY TO DISCUSS THIS MATTER WITH YOU FURTHER SHOULD YOU WISH AND APPRECIATE GREATLY THE OPPORTUNITY TO EXPRESS MY VIEWS TO YOU ON THIS CRUCIAL SUBJECT. RESPECTFULLY,  
DOUGLAS A. FRASER, PRESIDENT, INTERNATIONAL UNION,

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UAW. END TEXT.

CHRISTOPHER

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ORIGIN IO-14

INFO OCT-01 ISO-00 SSO-00 CCO-00 SS-15 /030 R

66011

DRAFTED BY IO/LAB:APALMER:OF

APPROVED BY IO/LAB:APALMER

S/S:TGMARTIN

-----036275 081812Z /46

O 081750Z AUG 77 ZFF4

FM SECSTATE WASHDC

TO USDEL SECRETARY IMMEDIATE

UNCLAS STATE 185819 TOSEC 080198

FOLLOWING REPEAT STATE 185819 ACTION GENEVA INFO BERN  
BONN BRUSSELS CANBERRA COPENHAGEN DUBLIN KINGSTON LONDON  
MELBOURNE OSLO OTTAWA PARIS PEKING ROME STOCKHOLM THE HAGUE  
TOKYO USUN VIENNA WELLINGTON 06 AUG 77

QUOTE

UNCLAS STATE 185819

KINGSTON FOR AMBASSADOR YOUNG

E.O. 11652:N/A

TAGS: ILO, PLAB

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PAGE 02 STATE 185819 TOSEC 080198

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AS PRESIDENT OF THE UNITED STATES, YOU HAVE MADE IT CLEAR THAT HUMAN RIGHTS IS A CORNERSTONE OF OUR NATION'S FOREIGN POLICY. I BELIEVE THAT THE ILO HAS A SIGNIFICANT ROLE TO PLAY IN THE STRUGGLE OF WORKERS FOR HUMAN RIGHTS ACROSS THE WORLD. IF THE UNITED STATES WITHDRAWS FROM THE ONE INTERNATIONAL AGENCY WHICH HAS PLAYED SUCH A CENTRAL ROLE IN PROMOTING HUMAN RIGHTS FOR WORKERS, OUR HOPE OF IMPROVING THE LIVES OF MANY WILL GREATLY DIMINISH.

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PAGE 04 STATE 185819 TOSEC 080198

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DOUGLAS A. FRASER, PRESIDENT, INTERNATIONAL UNION,  
UAW. END TEXT.

CHRISTOPHER UNQUOTE".

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NNN

\*\*\* Current Handling Restrictions \*\*\* n/a

\*\*\* Current Classification \*\*\* UNCLASSIFIED

## Message Attributes

**Automatic Decaptioning:** X  
**Capture Date:** 01-Jan-1994 12:00:00 am  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** DIPLOMATIC COMMUNICATIONS, INTERNATIONAL LABOR ORGANIZATIONS, PRESIDENT, TEXT  
**Control Number:** n/a  
**Copy:** SINGLE  
**Sent Date:** 06-Aug-1977 12:00:00 am  
**Decaption Date:** 01-Jan-1960 12:00:00 am  
**Decaption Note:**  
**Disposition Action:** n/a  
**Disposition Approved on Date:**  
**Disposition Case Number:** n/a  
**Disposition Comment:**  
**Disposition Date:** 01-Jan-1960 12:00:00 am  
**Disposition Event:**  
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**Document Source:** CORE  
**Document Unique ID:** 00  
**Drafter:** APALMER:SC  
**Enclosure:** n/a  
**Executive Order:** n/a  
**Errors:** n/a  
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**Litigation History:**  
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**Message ID:** 0085b350-c288-dd11-92da-001cc4696bcc  
**Office:** ORIGIN IO  
**Original Classification:** UNCLASSIFIED  
**Original Handling Restrictions:** n/a  
**Original Previous Classification:** n/a  
**Original Previous Handling Restrictions:** n/a  
**Page Count:** 7  
**Previous Channel Indicators:** n/a  
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**Previous Handling Restrictions:** n/a  
**Reference:** n/a  
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**Review Exemptions:** n/a  
**Review Media Identifier:**  
**Review Release Date:** n/a  
**Review Release Event:** n/a  
**Review Transfer Date:**  
**Review Withdrawn Fields:** n/a  
**SAS ID:** 1444195  
**Secure:** OPEN  
**Status:** <DBA CORRECTED> gwr 970912  
**Subject:** UAW PRESIDENT'S LETTER TO PRESIDENT CARTER ON THE ILO FOLLOWING IS TEXT OF JULY 28 LETTER FROM UAW PRESI  
**TAGS:** ELAB, PPDC, SHUM, SZ, ILO, PPDC, SHUM, UAW, (CARTER, JIMMY), (FRASER, DOUGLAS A)  
**To:** GENEVA  
**Type:** TE  
**vdkgvwkey:** odb://SAS/SAS.dbo.SAS\_Docs/0085b350-c288-dd11-92da-001cc4696bcc  
**Review Markings:**  
Margaret P. Grafeld  
Declassified/Released  
US Department of State  
EO Systematic Review  
22 May 2009  
**Markings:** Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 22 May 2009